

# Central Basin Municipal Water District Engineer's Report

Central Basin Standby Charge 2019/2020 ENGINEER'S REPORT

Intent Meeting: April 22, 2019 Public Hearing: May 28, 2019

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#### **ENGINEER'S REPORT AFFIDAVIT**

#### **Establishment of Annual Assessments for the:**

# **Central Basin Standby Charge**

Central Basin Municipal Water District Engineer's Report, County of Los Angeles, State of California

This Report describes the improvements, budgets, parcels and assessments to be levied for Fiscal Year 2019/2020. Reference is hereby made to the Los Angeles County Assessor's maps for a detailed description of the lines and dimensions of the parcels within the District. The undersigned respectfully submits the enclosed Report as directed by the Board of Directors.

Dated this	Cth	day of May	, 2019.
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Willdan Financial Services Assessment Engineer On Behalf of the Central Basin Municipal Water District

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**District Administration Services** 

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### INTRODUCTION

The Central Basin Municipal Water District (the "District") is a public agency in southeast Los Angeles County. The District was formed in 1952 by popular vote to provide supplemental imported water supplies to local retail agencies. Currently, there are approximately 1.6 million people within the District's 227-square-mile service area. The District Diagram of Section VIII shows the District's service area, including cities and political subdivisions.

The District has been a leader in changing the manner in which scarce water resources are managed in Southern California. Over the past 25 years, the District has implemented a plan to reduce the need for imported water from Northern California and the Colorado River, and insulate its service area from future water shortages. This "drought-proofing" plan is founded on aggressive water conservation, including retrofits on water efficient devices, education, and water recycling.

In 1990, the District took a significant step in its drought-proofing plan by commencing construction on a recycled water distribution system. This new system was envisioned to provide a source of non-potable water completely independent of drought-sensitive imported supplies, for use in non-potable applications, such as irrigation and industry. Today, the District's recycled water system serves over 378 individual sites with a water supply of more than 5,000 acre-feet that would otherwise be served by potable sources such as groundwater and imported water that are used by all customers in the service area. During future imported water shortages, recycled water offers significant benefits that aid in drought proofing the region.

Pursuant to the provisions of the Municipal Water District Act of 1911 (Water Code Section 71638, et seq.), the District began levying an assessment in 1991. The assessment, called a "standby charge", is levied on all property owners within its service area to help recover the cost of drought-proofing the service area. The purpose of this Engineer's Report is to 1) describe the District's recycled water program and its benefits to all residents within the District's service area, and 2) explain the standby charge, and how it is calculated and imposed. To this end, the report also gives historical context to the water recycling program and describes the water supply outlook in Southern California as well as the District's water resource management approach.



### **Section I. Historical Context**

Much of the impetus for recycled water efforts began after the drought of 1976-77. Ten years later, the drought of 1987-92 strongly reinforced the need for recycled water programs because the supply is not subject to hydrologic variability or other uncertainties as imported water sources. These sources, the Colorado River and the Sacramento-San Joaquin River Delta are significant because they provide Southern California with about 30% of its water supply. In 1991, the state legislature passed the Water Recycling Act setting a goal for future increased use of recycled water. Recycled water programs and conservation projects are key to achieving state mandated goals.

In 2009, the legislature passed Senate Bill (SB) X7-7, the Water Conservation Act. This amended the Urban Water Management Plan Act to require urban water suppliers to reduce per capita water use 20% by 2020. SBX7-7 paved the way for water conservation and was also the predecessor to new long-term urban water use targets recently signed into law. Although the District is not required by state law to establish conservation targets for its service area as part of the 20x2020 legislation, most of the individual retail cities and agencies are. The District engaged with the Gateway Regional Water Management Authority to establish a plan for the Central Basin service area which most cities and agencies agreed to comply with. As such, the District included the 20x2020 regional plan to its 2010 and 2015 Urban Water Management Plans.

In 2018, Assembly Bill 1668 and Senate Bill 606 was signed into law for Water Conservation and Drought Planning. This framework builds upon ongoing efforts to make water conservation a way of life in California, by providing a road map for long-term improvements in water conservation and drought planning. These bills establish new responsibilities to facilitate permanent water use efficiency improvements in the face of climate change adaptation that leads to longer and more intense droughts.

Municipal recycled water has been safely and beneficially reused in California for more than 100 years, according to the California Department of Water Resources (DWR). Since 1970, the state has periodically quantified how much beneficial water reuse is occurring. The most recent survey of municipal water recycling in 2015, conducted jointly by DWR and the State Water Resources Control Board (SWRCB), found that California reused 714,000 acre-feet of municipal recycled water. This was an increase of 45,000 AF since the previous survey in 2009.

#### **Water Supply Outlook**

In 2018, weather conditions were hot and dry in Southern California and the region experienced above-average temperatures with the warmest summer on record. However, water use demands remained relatively low, mainly due to increased conservation efforts that have lasted from the recent drought years.



Since the start of 2019, significant winter storm activities boosted statewide snowpack and precipitation levels to well above average for the year. The California Department of Water Resources (DWR) reported February 2019 to be the third wettest month recorded in the Northern Sierra's since 1921. The above average snow and rainfall conditions have positioned the state for ample water supplies.

Winter snowpack and spring snowmelt runoff from the Sierra's provide approximately 1/3 of the state's annual water supply. The amount of water stored in the state's snowpack is highly variable from one year to the next. Historically, snow water equivalent percentages have ranged from 240% in 1952 to a record low of 5% in 2015. When winter temperatures are warmer, less snowpack accumulates because more precipitation falls as rain, instead of snow. In April 2019, the average statewide snowpack was at 155% of normal, compared to 56% last year.

As a member agency of the Metropolitan Water District of Southern California, the District is able to purchase imported water supplies drawn from the Colorado River and from the northern California Bay-Delta. In addition, a significant percentage of southern California's water supply comes from conservation, water-recycling and recovered groundwater. Water supplies will need to stretch as far as possible given tomorrow's climate uncertainties. Climate change is already impacting water resources and will continue to do so with increases in demands and the state's population.

The DWR reports new surface storage facilities in southern California and the expansion of groundwater storage programs will help lessen the impact of future droughts and increase local reliability. Additionally, water agencies should continue to develop water resource programs to meet future demand. Moving forward, the District will continue its active role on strategic initiatives in water resource management by working with local water agencies and Metropolitan with initiatives to enhance water-use efficiency and ensure continued water supply reliability for the service area.

## **Section II. Water Resource Management Approach**

For more than four decades, the District was strictly an imported water wholesaler, purchasing supply from the Bay-Delta and Colorado River through Metropolitan Water District ("MWD") to supplement local groundwater supplies. Since the early 1990's, the District has embarked on an ambitious plan to help make its service area more drought resistant through more efficient use of supplies and resources already available. Water conservation and water recycling are at the heart of this resource management approach. The District also assists local groundwater producers and agencies in protecting groundwater supplies and optimizing the use of the groundwater basins.

Water conservation is a demand-management method aimed at reducing the consumption of potable water (groundwater and imported water) at the point where it is put to use. Water recycling is the beneficial re-use of wastewater for specific non-



potable applications such as irrigation. Both conservation and recycling are effective tools for reducing reliance on imported water and extending the use of locally available supplies – essentially "drought-proofing" the area against future imported water shortages.

#### **Past and Current Water Conservation Efforts**

To address the growing concern over limited water supply, the District has long been committed to providing leadership and innovative solutions to promote water conservation. These efforts have included establishing Best Management Practices (BMPs) through a Memorandum of Understanding (MOU) with the California Urban Water Conservation Council in 1991, now known as the California Water Efficiency Partnership, aimed at reducing long-term water demands by improving water-use efficiency practices. Through this BMP process, the District implemented youth education programs for more than two decades, which led the way in shaping future attitudes towards water use. These programs were developed in partnership with a variety of organizations committed to environmental education to offer top-notch curricula to elementary, middle-school and high school students.

In 2006, the District adopted its first Conservation Master Plan designed to expand the role of conservation in ensuring water reliability for the region, which served as a roadmap to evaluate existing conservation measures as well as identify the latest trends and technology in the market to develop a viable strategy to preserve limited water supplies. The Conservation Master Plan provided goals to maximize water use efficiency and led the region in its efforts to meet the state water use reduction mandates during the recent historic drought of 2012-2017.

In 2015, mandatory restrictions were placed on urban water suppliers to achieve a statewide 25% reduction in water usage. In response to this unprecedented event, the District adopted a Drought Response Plan and Toolkit in order to assist the retail agencies with responding to the regulations and conservation mandates. Through these efforts, residents and businesses throughout the District's service area responded to the state's call for emergency conservation by not watering lawns after rainfall, hosing down sidewalks, overwatering landscapes. According to the U.S. Drought Monitor in March 2019, California officially became free of drought conditions for the first time since 2011. Although statewide emergency regulations were lifted in 2017, it is important for conservation to remain a way of life. As a member agency of Metropolitan, the District can offer incentives to encourage continued conservation regardless of drought conditions. Between the years 2013 to 2018, residents and businesses throughout the District's service area received more than \$9.2 million in Metropolitan rebate incentives.

In partnership with Metropolitan, local cities, water retailers, federal and state agencies, the District's conservation programs have been responsible for providing various opportunities and programs to the communities the District serves. Central Basin has been successful in receiving grant funding for conservation programs, at the federal, state and local levels throughout agencies such as the United States Department of



Energy, the California State Department of Water Resources and the Metropolitan Water District of Southern California. Since 2004, the District has been selected receive more than \$8.2 million in grant funding to implement a variety of water reuse and conservation programs. These programs include distribution and installation of indoor and outdoor water conserving devices and the availability of rebate programs for high-efficiency clothes washers, high efficiency toilets, waterless urinals, commercial and industrial devices along with transformation of outdoor landscapes requiring little water.

Realizing that the future of water conservation lies in the growth of water recycling programs, the District continues to be on the cutting edge developing new and viable programs that conserve water to help maintain safe and reliable supplies. Since inception of the District's recycled water project, the District has expanded the system delivery capability, continued to provide a reliable supply, and improved the cost efficiency of the system.

## **Section III. Description of Water Recycling Program**

In 1989, the District, in partnership with MWD and the County Sanitation Districts of Los Angeles County ("LACSD"), began planning the implementation of a program to deliver recycled water to a significant portion of the District's service area.

The two recycled water projects that resulted from this planning, E. Thornton Ibbetson (Century) Recycled Water Project and Esteban E. Torres (Rio Hondo) Recycled Water Project are interconnected and operate as one distribution system. The combined projects are now referred to as the Central Basin Recycled Water Project. The program will continue to grow as additional customers are identified and expansion is determined to be economically feasible. The recycled water program provides the District's service area with a reliable, local water supply that reduces dependence on imported water.

#### E. Thornton Ibbetson Century Recycled Water Project

Construction on the first part of the program, the Century Project, began in December 1989 and the first customers were connected in February 1992. Construction of the entire Century Project was completed in August 1993.

The District acquires water from the Los Coyotes Water Reclamation Plant (a CSDLAC facility), and uses the City of Cerritos' pump station and the Hollydale Pump Station to distribute recycled water through several miles of pipeline.

#### Esteban E. Torres Rio Hondo Recycled Water Project

In 1991, District staff prepared a feasibility study and implementation plan for the Century Project. Design of project facilities was completed and construction on portions of the project began in February 1993. Those portions of the project are now in operation and delivering water to customers.



The District acquires water from the San Jose Creek Water Reclamation plant (a CSDLAC facility), and uses the Rio Hondo Pump Station to distribute recycled water through several miles of pipeline.

The District's Recycled Water Distribution System consists of four (4) pump stations, a pressure reducing station, and approximately 80 miles of distribution pipeline. The pump stations are: the Rio Hondo Pump Station (RHPS), Cerritos Pump Station (CPS), Hollydale Pump Station (HDPS) and Cudahy Pump Station (CDYPS). The CPS station is owned by the City of Cerritos and is operated by the Los Angeles County Sanitation Districts (LACSD). The other three (3) pump stations are owned, maintained, and operated by the District.

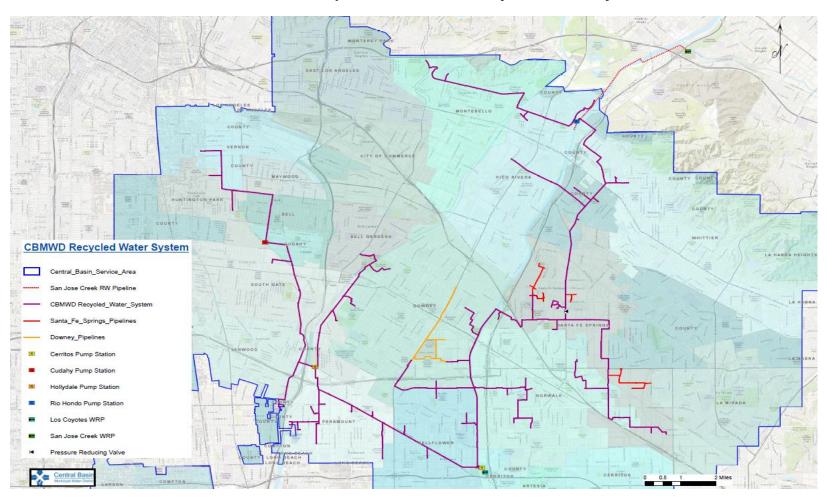
#### **Recycled Water Distribution and Use**

In an attempt to drought-proof the area, the District has aggressively marketed and connected irrigation and industrial users to the recycled water system. Current irrigation uses include schools, golf courses, freeway landscape, parks, cemeteries, nurseries, and street medians. Current industrial uses include concrete mixing, carpet dying and cooling towers. Figure 1 shows the existing facilities of recycled water system.



# FIGURE 1 CBMWD EXISTING RECYCLED WATER FACILITIES (Fiscal Year 2019/2020)

**Central Basin Municipal Water District Recycled Water System** 





## **Section IV. Capital Improvement Plans**

The District's Capital Improvement Projects Plan and Five (5) Year Recycled Water Facilities Plan (Recycled Water Master Plan) seeks to expand the existing recycled water distribution system. Current conditions, new regulations, and available funding through Proposition 84 have accelerated the District's expansions efforts.

Plans included in the FY 2019/2020 Preliminary Capital Improvement Projects Plan are described below.

#### **Project**

#### **Conditions Assessment and Upgrade of the Rio Hondo Pump Station**

#### Project Description

At this time, the District is looking to plan and perform the work necessary to rehabilitate and/or upgrade the District's aging RHPS located in the City of Pico Rivera. The RHPS was constructed in 1993 as one of the first, and largest, recycled water pump stations for the District. Previous improvements to the RHPS were planned in 2010 with upgrades and modifications made in 2012. Much of the existing equipment at the RHPS, including two (2) of the three (3) service pumps, are the original equipment installed in 1993. The scope of work for this project includes an enhanced assessment of the entire RHPS to determine what improvements are needed/prudent at this time. The District's general objectives for this phased project are to be completed in two (2) Phases:

#### Phase 1

- Evaluate the condition of the RHPS and all its various subsystem components
- Tabulate the components and their conditions
- Determine what improvements are needed
- Develop a phasing plan for the recommended improvements based on the identified priorities, costs, and economies due to packaging of multiple related improvements or other factors currently being developed under related expansion projects.

The estimated cost for Phase 1 is approximately \$100,000 dollars (it is already partially complete).

#### Phase 2

- Plan and design the recommended improvements, as directed by the District
- Provide engineering and technical assistance to District staff during the bid and award of a contract for construction

Costs for Phase 2 will be negotiated. Total engineering costs will be between



\$350,000 and \$600,000 depending on the design scope and construction management needs.

#### Phase 3

Construction

Construction costs are estimated to be \$1,500,000 and \$3,000,000 depending on the design scope.

#### **Project**

#### **Conditions Assessment and Upgrade of the Hollydale Pump Station**

#### **Project Description**

At this time, the District is looking to plan and perform the work necessary to rehabilitate and/or upgrade the District's aging HDPS. HDPS was installed in 2004 in order for the District's Recycled Water System to be able to deliver recycled water to the City of Vernon's Malburg Generation station to use for cooling purposes. There are no known improvements made to the HDPS. It is assumed all existing equipment at the HDPS, including three (3) service pumps, are the original equipment installed in 2004. The scope of work for this project includes an assessment of the entire HDPS to determine what improvements are needed/prudent at this time. The District's general objectives for this phased project are to be completed in three (3) Phases:

#### Phase 1

- Evaluate the condition of the HDPS and all its various subsystem components
- Tabulate the components and their conditions
- Determine what improvements are needed
- Develop a phasing plan for the recommended improvements based on the identified priorities, costs, and economies due to packaging of multiple related improvements or other factors currently being developed under related expansion projects

The estimated cost for Phase 1 is approximately \$100,000 dollars.

#### Phase 2

- Plan and design the recommended improvements, as directed by the District
- Provide engineering and technical assistance to District staff during the bid and award of a contract for construction

Costs for Phase 2 will be negotiated. Total engineering costs will be between \$100,000 and \$300,000 depending on the design scope and construction management needs.



#### Phase 3

Construction

Construction costs are estimated to be \$500,000 and \$1,500,000 depending on the design scope.

#### **Project**

#### **Montebello Expansion Project**

#### **Project Description**

Central Basin, Toll Brothers, Inc. (a publicly-traded homebuilding company), the City of Montebello, and the San Gabriel Valley Water Company are involved in a pipeline project to bring recycled water supply for grading, construction, and permanent irrigation into the northern area of the City of Montebello. Toll Brothers, Inc. is proposing to develop a 488-acre residential community in the City of Montebello with approximately 1,200 units. The pipeline is expected to be an extension from the existing recycled water system in the City of Montebello. A permanent pump station will be constructed along with a 2,600 linear foot pipeline. The pipeline will extend from the District's existing distribution system within Lincoln Avenue and head north within Montebello Boulevard to the project area. The total permanent irrigated area within the Montebello Hills Site will use approximately 240 AF per year for a proposed park, landscaped slopes, recreation facilities, greenbelts and parkways. Dust control and grading may require much more than 240 AF per year. If more recycled water is available beyond 240 AF per year, staff will look into providing additional supply to the Montebello Hills Development site. Toll Brothers would like to have the recycled water pipeline available and ready to provide recycled water for grading by September or October of 2019.

Toll Brothers has contracted West Yost to design the recycled water pipelines (external and internal to the Montebello Hills site) and pump station. Both designs are partially completed. Toll Brothers is anticipated to complete construction on behalf of the District unless other alternatives are available. Central Basin is proposing that the District cover the recycled water supply pipeline environmental compliance and construction costs, and Toll Brothers cover all costs for the onsite piping and pump station.

Costs for the recycled water supply pipeline environmental compliance and construction are estimated to be between \$500,000 and \$750,000. Costs for the pump station to serve the site are estimated to be between \$1,000,000 and \$1,500,000.



#### **Project**

#### **Gateway Cities Recycled Water Expansion Project**

#### **Project Description**

Central Basin and the cities of South Gate, Bell Gardens and Lynwood are partnering to expand the Central Basin's recycled water system (and site connections) into their communities under a project named the Gateway Cities Project. The project design and environmental requirements are completed, and the costs associated therewith are expected to be reimbursed from a State Proposition 84 grant award. This project is expected to be complete by the end of Fiscal Year 2021. The combined estimated costs including design, construction, construction and project management, and staffing expenses is between \$10,000,000 and \$11,000,000.

The Project will provide recycled water to irrigate parks, schools, and municipal properties reducing the need for potable water supply at these locations. The benefit will be providing 300-400± acre-feet per year (AFY) of water savings, and water quality improvement. Planning, design, and environmental documentation (CEQA) has been completed for all three pipelines. Each pipeline project is described in further detail below.

#### **City of Bell Gardens**

This Project consists of approximately 6,000± linear feet (LF) of recycled pipeline varying in diameter between 8" and 16". The proposed recycled pipeline will begin with a connection to the existing 16" recycled pipeline in Garfield Avenue at Park Lane. The new recycled pipeline will include approximately 3,000 LF of 16" diameter recycled water pipeline heading in a northerly direction along Garfield Avenue to Florence Place. At Florence Place, the recycled water pipeline will be reduced to a 12" diameter pipe heading east for 2,400± LF along Florence Place from Garfield Avenue to Sudan Avenue. Prior to reaching Sudan Avenue, at the intersection of Florence Place and Emil Avenue an 8" diameter recycled water pipeline will head in a northerly direction for 600± LF along Emil Avenue. The new recycled water pipeline will serve Veterans Park and the Suva Elementary/Intermediate School Complex. The design and CEQA process has been completed. The CBMWD Board of Director's adopted a Mitigated Negative Declaration at the June 26, 2017 Board Meeting. A Notice of Determination has been filed with the Los Angeles County Clerk's office.

Total cost including design, construction, construction/project management, and staffing expenses is estimated to be \$2,700,000.



#### City of Lynwood

This Project consists of approximately 9,400± linear feet (LF) of recycled pipeline varying in diameter between 12" and 8". There is approximately 8,166 LF of 12" pipeline and 1,242 LF of 8" pipeline. The proposed recycled water pipeline will connect to an existing 12" diameter pipeline in Wright Road and extend 6,120 LF in a westerly direction along Fernwood Avenue to Bullis Road. At Bullis Road, the recycled water pipeline will proceed in a northerly direction along Bullis Road for approximately 1,800± LF to the Lynwood Civic Center Complex. There are three 8" service laterals extending in the southerly direction to connect Caltrans irrigation along the I-105 Freeway. The new recycled water pipeline will serve the new Lynwood Linear Park along Fernwood Avenue, the Lynwood City Park, and the Lynwood City Hall Complex along Bullis Road. The CEQA process has been completed. The Board of Director's approved a Mitigated Negative Declaration at the June 26, 2017 Board Meeting. A Notice of Determination has been filed with the Los Angeles County Clerk's office.

Total cost including design, construction, construction and project management, and staffing expenses is estimated to be \$3,770,000.

#### City of South Gate

This Project consists of the construction of approximately 11,800± linear feet (LF) of recycled pipeline varying in diameter between 4" and 12". The proposed recycled pipeline will begin with a connection to the existing 18" recycled pipeline in Atlantic Avenue at Southern Avenue. Beginning at Park Avenue, the new recycled water pipeline will extend along Southern Avenue to California Avenue for approximately 4,300± LF. In addition, approximately 2,300± LF of pipeline will be constructed in California Avenue north from Southern Avenue to South Gate City Hall, and another segment will extend approximately 1,100± LF going East on Ardmore Avenue towards South Gate High School. The new recycled water system extension will serve South Gate Park, State Street Park, South Gate Middle School, South Gate City Hall, and South Gate High School. The design and CEQA processes have been completed. The Board of Director's adopted a Mitigated Negative Declaration at the June 26, 2017 Board Meeting. A Notice of Determination has been filed with the Los Angeles County Clerk's office.

Total cost including construction, construction/project management, and staffing expenses is estimated to be \$4,480,000.



#### **Project**

#### **Central Basin Customer Conversions for DAC Communities**

#### **Project Description**

The project would install approximately 4,100 linear feet of recycled water pipeline to supply approximately 110 acre-feet per year of Title 22 recycled water to ten (10) disadvantaged community-based irrigation customers. The recycled water supply will be provided by the Los Angeles County Sanitation Districts. Technical services, pipelines, service connections, and recycled water customer site retrofits and conversions will be bundled into one program that will be coordinated with a targeted group of cities and water retailers. This project is focused specifically on future recycled water customer connections for disadvantaged communities within CBMWD's service area. This is part of a renewed effort to focus on expansion of an additional source of water supply to support disadvantaged communities, while simultaneously working towards the goals of the Integrated Regional Water Management Plan.

The project will eliminate approximately 110 acre-feet per year of either the pumping of groundwater or importing of treated drinking water by local retailers. The project will utilize a renewable resource of Title 22 recycled water for irrigation purposes in disadvantaged area communities.

Costs for all project components are estimated to be between \$1,000,000 and \$2,000,000.

#### **Project**

#### La Mirada Recycled Water Expansion Project

#### Project Description

CBMWD and Suburban Water Systems are planning to expand the existing recycled water distribution system in south Santa Fe Springs into La Mirada to pick up several landscaped facilities. The original design plan for the La Mirada Recycled Water Expansion Project consisted of approximately 38,300 linear feet of 20-inch through 4-inch diameter pipeline. As the project design progressed and estimated construction costs increased, the pipeline alignments and customer connections for this project were reduced into a "Base Recycled Water System" which includes extensions should CBMWD decide to construct the project in phases.

The original Base Recycled Water System was identified as the most economical project to connect and serve recycled water to the core recycled water users: La Mirada Golf Course, La Mirada Park, and Behringer Park. Six remaining pipeline



alignments were identified as pipeline extensions that could later be added to the Base Recycled Water System as a second phase. Post meetings with the City and Suburban Water Systems (SWS), a revised Base Recycled Water System included two of the six pipeline extension to connect Reginald Brenton Middle School, Neff Park and Valley View Ave. The revised Base Recycled Water System alignment consists of approximately 28,700 linear feet of 20-inch through 4-inch diameter pipeline, a pump station, and a reservoir. The estimated recycled water consumption for the aforementioned sites is approximately 725 AFY.

Design work by Tetra Tech was ceased in April 2017 until funding to complete the project is secured. At this time, the items that have been completed to date are the:

- 10% Preliminary Design Report
- Geotechnical Report
- Recycled Water Connection Site Surveys
- 60%-70% Pipeline Design
- Pump Station & Reservoir Technical Memorandum
- Mitigated Negative Declaration approved and adopted by the Board
- Mitigating Monitoring and Reporting Plan approved and adopted by the Board

The Filing of the Notice of Determination has not yet been filed with the State Clearing House and the Los Angeles County Clerk. This will be done when the project is ready to move forward.

Costs for the completed design are estimated to be between \$600,000 and \$700,000.

#### Phase 3

Construction

Construction costs are estimated to be between \$15,000,000 to \$20,000,000 depending on the design scope. This project may be constructed and maintained by other agencies.

# **Section V. Benefits of Water Recycling Program**

The District's water recycling program creates multiple benefits for both potable and recycled water users within its service area:

- All property owners and residents benefit from the increase in the availability of potable water resulting from the use of recycled water for non-potable uses that would have otherwise been met with potable water.
- The expansion of drought proofing the potable supply due to its replacement with recycled water will be particularly beneficial during drought conditions, when the



availability of imported water can be significantly reduced, thus impacting the potable supply. Drought-proofing will also help mitigate adverse economic impacts, which typically accompany a severe drought.

- Recycled water users benefit from a supply that is not subject to hydrologic variability locally or in other parts of the state that contribute to the imported supply. This is particularly beneficial to commercial and industrial users which rely on a firm, dependable supply of water for their operations. Water supply reliability is an incentive for industry to remain in, or locate in, the District's service area.
- Recycled water users can also benefit from a lower per unit water cost than potable, in most cases, the difference depending primarily on the amount of imported water included in the potable supply.
- Keeps community areas green when imported water supply is reduced. A positive impact is created for residents through recreational activities and overall general well-being of the residents.

## **Section VI. Long Range Financial Planning**

The District has also developed an approach to recovering the costs of its recycled water program. The approach has been to not only ensure that adequate revenue is recovered to fund the program, but also to create a blend of revenue sources that would equitably distribute the fixed and variable cost components of the program to the appropriate beneficiaries.

To this end, program costs were divided into two broad categories:

- 1) costs attributable to the development of the program (fixed) and,
- 2) costs attributable to operation and maintenance of the system (variable).

#### **Variable Costs**

The District determined that operation and maintenance costs of the distribution system would be paid directly by those customers purchasing the recycled water. This is considered equitable on the basis that recycled water customers receive the direct benefit of the recycled water and pay in proportion to the quantity of water they purchase.

#### **Fixed Costs**

The District also determined that the benefit of this new water source could not be reflected through the sale of recycled water alone. As stated above, the increase in the availability of potable water is a benefit to every property owner within the District's service area. As such, it is appropriate that the capital and replacement costs of the



recycled water program be partially recovered through a parcel charge known as a Standby Charge.

Table 1 shows the District's projected budget, including operating expenses, debt service, and capital for fiscal year 2019/2020. Revenues are projected to exceed operating expenses, with the balance being used to contribute toward replenishing the District's reserves that were significantly reduced through an early defeasance of debt related to the recycled distribution system in fiscal year 2012/2013. The debt service is proposed to be recovered through the standby charge.

TABLE 1
Determination of Total Standby Charge Revenue Requirement

PROJECTED BUDGET FY 2019/2020 (\$ millions)					
Revenues (without standby)	\$32.97				
Operating Expenses	(32.38)				
Debt Service & Capital	(3.21)				
Budget Deficit	\$(2.62)				
Standby Charge Amount	\$3.27				

#### **External Funding**

The District has been aggressive in seeking external financial assistance to help defray the cost of the recycled water program. The federal, state and regional organizations that have contributed financially to the development of the program include the U.S. Department of Interior through the U.S. Bureau of Reclamation, the U.S. Department of Energy, Department of Water Resources, the Metropolitan Water District of Southern California, San Gabriel Valley Water Quality Authority and the State of California through the Greater Los Angeles County Integrated Regional Water Management Plan, and the Los Angeles County Flood Control District.

## **Section VII. Rate and Method**

In the calculation of the standby charge, it is necessary to first define the Benefiting Unit. The number of total Benefiting Units is divided into the total standby charge revenue required to determine the standby charge per Benefiting Unit.

The definition of a Benefiting Unit for the purposes of this parcel assessment is founded on the determination that the economic value of one acre-foot of water, in terms of employment and production, is several times greater than the actual cost of that acre-



foot of supply provided. Because the District is in the business of providing water, it was deemed appropriate that the Benefiting Unit be defined as one acre, or portion thereof.

As shown in Table 2, the District's service area includes 308,838 parcels encompassing 70,511 acres. For the purposes of this report, a Benefiting Unit is described as either (a) any parcel with 1 acre or less; or, (b) any acre, or portion thereof, within a parcel with 1 or more acres. Therefore, the District's service area has approximately 327,192 Benefiting Units. The FY 2019/2020 parcel assessment (calculated by dividing the projected standby charge requirement by total Benefiting Units) is approximately \$10 per Benefiting Unit.

#### PROPOSED STANDBY CHARGE FOR FY 2019/2020

The District pledged current and future standby charge proceeds in its bond agreements dated 2008 and 2010. For FY 2019/2020, the District will continue to use standby charge proceeds to repay principal and interest payments obligated under bond agreements. The proposed assessment level and methodology for FY 2019/2020 will remain the same as FY 2018/2019.



TABLE 2
Projected Benefiting Units

	ACRES	ACRES	
	=<1	>1	Total
Improved Parcels			
Parcels	295,584	7,667	303,521
Acres	48,180	1,256	49,436
Benefiting Units	295,584	7,667	303,251
Unimproved Parcels			
Parcels	6,307	1,306	7,613
Acres	18,643	2,425	21,068
Benefiting Units	18,776	5,165	23,941
<u>Total</u>			
Parcels	301,891	8,973	310,864
Acres	66,823	3,681	70,504
Benefiting Units	314,360	12,832	327,192

The method of, and formula for, this assessment is proposed as \$10 per Benefiting Unit (i.e., \$10 per parcel of 1 acre or less; or \$10 per acre, or portion thereof, for parcels 1 acre or more). The estimated revenue for FY 2019/2020 is approximately \$3,271,920. The levy of this assessment is proposed under the Municipal Water District Act, Alternative Procedures.

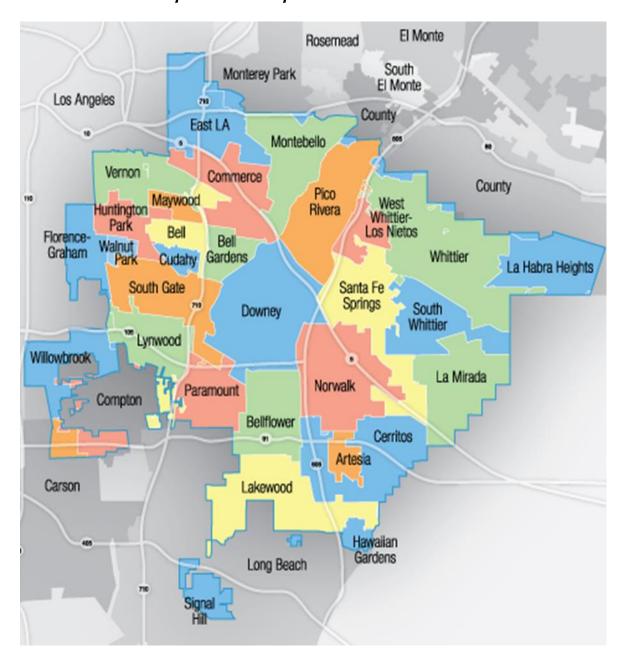
#### <u>SUMMARY</u>

The benefits described in this Engineer's Report far exceed the recommended charge. Conservation of potable water through demand management and recycled water helps to "drought-proof" the entire service area by increasing the potable supply for all property owners within the District. The standby charge recognizes that there are economic benefits to land from extending potable water supplies through the use of recycled water, whether or not such lands are directly using the recycled water. The performance of the financial plan will be reevaluated annually to ensure that the program expectations are being realized.



# **Section VIII. District Diagram**

# Service Area Map and Incorporated Cities





# **Section IX. Standby Charge Roll**

The Standby Charge Roll is voluminous, is on file with the Board, and is hereby included by reference.